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ABSTRACT

This study aims to determine the effectiveness in implementation of recess by members of the Regional House of People's Representatives (Dewan Perwakilan Rakyat Daerah, DPR) in Bengkulu Tengah Regency and to find out the obstacles to implementing the recess for members of the Regional House of People's Representatives in Bengkulu Tengah Regency. The research method used in this study is a qualitative research method. Research informants are an important component in data collection, therefore the informants in this study are: Members of the Bengkulu Tengah Regency Regional Representative members, People's House of employees of the Bengkulu Tengah Regency Regional House of People's Representative Council secretariat and Community leaders of Bengkulu Tengah Regency. Qualitative data analysis activities are carried out interactively and continue until completion, so that the data becomes saturated. The results of the study show that the effectiveness of the implementation of Regional House of People's Representatives members' recess in Bengkulu Tengah Regency is quite effective. Achievement of Preparation of Goals: recess implementation schedules, recess destinations; and reporting of the results of the recess has been carried out so that the expected objectives have been achieved, Target Accuracy: The suitability of the electoral district and the suitability of the constituents in accordance with the constituency in the implementation of the recess has been right on target, Accuracy of Cost Calculations: Accuracy of the use of costs in the

implementation of the recess and period for recess implementation is quite timely. efficiency of the use of costs in the Suggestions to members of the House of implementation of the recess still Representatives in Bengkulu Tengah Regency to quite accurate in calculating recess continue to comply with the rules and regulations in costs and the timeliness of recess recess implementation so that the recess implementation is in accordance implementation does not become an audit finding. with the trial period and the time

INTRODUCTION

The development of an increasingly mature democracy in Indonesia has triggered public demands for parliamentarians to increase their efficiency and quality of work. The recess period for council members in Bengkulu Tengah Regency is routinely carried out which is usually carried out during the session year, namely August 16 to August 15 the following year. Each member of the council conducts a recess or working visit to his constituency to hear community aspirations or complaints faced by the community. This is because in the people of Bengkulu Tengah Regency there are still from the community complaints about development and community welfare that have not been fulfilled. There are more complaints about construction problems in road construction which is still uneven, public facilities such as street lighting are also still inadequate. In terms of social welfare, there are still many people who are below the poverty line.

Some of the community complaints submitted during the recess to council members were mostly about requests for road repairs such as the road to the Semidang Lagan TPA, the road in Jayakarta Village, Talang Empat District, the road in Padang Tambak Village, Karang Tinggi District, the opening of the Tabalagan – Pagar Gunung road, Semidang Lagan District. . In addition to road infrastructure, other complaints that were raised by the community were in terms of health services. The people of Bengkulu Tengah Regency are still complaining about the poor who have not yet received free health services through Social Security Administrator (Badan Penyelenggaran Jaminan Sosial, BPJS, and there are still frequent problems with BPJS services in Bengkulu Tengah Regency for underprivileged residents. From some of the problems that occurred, researchers began to be interested in conducting further research regarding the recess period and its impact on welfare and development in society. Researchers want to find out more whether the recess period is only about infrastructure or health services, or are there other sectors that are also discussed in the recess activities.

Research on the recess period of board members has been carried out by many other researchers such as research conducted by Septian Gestiardi in 2013 which raised the title "Effectiveness of Implementation of the Recess Period of Serang City Regional House Of People's Representatives Recess Period 2009-2014 Year 2013". This study uses a descriptive quantitative approach method. From the research conducted, it was found that the effectiveness of the implementation of the recess period for Serang City Regional House Of People's Representatives members for the 2009-2014 service period in 2013 did not get a good response from the community. This is because, the objectives achieved during the interval are not clear, the strategy for achieving the objectives during the interval is unclear, good analysis and decision-making during the interval are not sufficient, careful planning during the interval is not mature, preparation for the pause program is appropriate, inadequate facilities not and infrastructure during breaks is inadequate and there is no monitoring and control system during breaks.

Another previous study was conducted by Nurjihad in 2017 which raised the research title "Effectiveness of the Results of Regional House Of People's Representatives Members' Recess in Formulating Policy in Gowa Regency". This research uses a qualitative descriptive approach. The research results obtained are the results and realization of recess for Regional House Of People's Representatives members not being accommodated so that the community does not feel the realization of the recess as a forum for their aspirations. This phenomenon has reduced the level of public attendance because they consider recess to be a waste.

Based on the previous research above, it can be concluded that the implementation of the recess carried out by Regional House Of People's Representatives members has not been maximized to fulfill the results of community aspirations. Because the number of aspiration screening with the realization is not as expected. In this study, the approach method used is a qualitative method. The difference from previous research is that in this study it focuses more on the effectiveness of recess results on increasing development and community welfare. This is because during the recess period for Regional House Of People's Representatives members there are usually many programs offered in various fields in society, such as in the development sector, the economic sector, the social sector and the community welfare sector.

A. Problem Formulation

Based on the background above, the formulation of the problem to be examined is:

- How effective is the implementation of the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency?
- 2. What are the obstacles to implementing the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency?

B. Purpose of the Research

Based on the formulation of the problem above, the objectives to be examined are:

- To find out the effectiveness of the implementation of the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency.
- To find out the obstacles to implementing the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency.

C. Effectiveness

Rezky (2011:1) Effectiveness is a measure that shows the extent to which objectives (quantity, quality and time) have been achieved. Because the higher the percentage of goals achieved, the higher the efficiency. Also Kurniawan (2005:109) defines efficiency as the ability to perform tasks, functions (jobs, activities, programs or tasks) of an organization or the like without pressure or tension between its implementation.

D. Effectiveness Indicator

The level of effectiveness can be measured by comparing the plans or goals that have been set with the results achieved, in this case work or work products are said to be ffective, However, if the effort or results of the work carried out are not achieved as planned, then it can be said to be ineffective. According to Waluyo (2007: 84) states that there are two approaches to identify efficiency: in accordance with the objectives of the approach and the system-theoretical approach.

Duncan in Steers, (1985:53) suggests the following effectiveness measures: 1. Achievement of Goals, 2. Integration, and 3. Adaptation

Meanwhile Irawani, et al (2021: 1107-1108) revealed indicators of effectiveness seen from several aspects of effectiveness criteria, namely as follows:

- 1. Target Accuracy
- 2. Accuracy of cost calculations.
- 3. Punctuality.
- 4. Accuracy in measurement.
- 5. Accuracy determines the choice
- 6. Accuracy of Thinking.
- 7. Accuracy of carrying out orders
- 8. Accuracy in determining goals

Dwiyanto (2006:50) measures the performance of the public bureaucracy based on indicators which are further explained as follows:

- a. Productivity.
- b. Service Quality.
- c. Responsiveness.
- d. Responsibility.
- e. Accountability.

E. Regional People's Representative Council

According to Law Number 23 of 2014 concerning Regional Government, the Regional

People's Representative Council (Regional House Of People's Representatives) is a regional people's representative institution and has a residence as an element of regional government administration. Based on the applicable Laws and Regulations Law Number 23 of 2014 concerning Regional Government, the implementation of the Regional House Of People's Representatives' role is simplified into three functions, namely: Legislative function, budget function, and oversight function.

F. G. REGIONAL HOUSE OF PEOPLE'S REPRESENTATIVES Members Recess Period

The Regional House Of People's Representatives' rest period for the new period of 2004 was explained in Decree No. 25 of 2004. The dismissal was a rest period, during which Regional House Of People's Representatives members continued to carry out their duties as representatives of the people outside the Regional House Of People's Representatives building. In fact, the term "suspension" has been changed by Decree of the Minister of Home Affairs No. 162 of 2004. Decree No. 25 of 2004 and Decree no. 16 of 2010.

According to the Decree of the Minister of Home Affairs No. 162 of 2004, the recess period is when the Regional House Of People's Representatives carries out activities related to extradition, especially outside the Regional House Of People's Representatives building, and activities carried out by Regional House Of People's Representatives members individually or in groups. to increase their visiting Carry out Regional House Of People's Representatives violations in carrying out their duties and obligations as Regional House Of People's Representatives, carrying out a sense of justice and prosperity in development, government, social, economic and so on that affect people's lives.

G. Types of Research

The research method used in this study is a qualitative research method. The researcher chose this approach because it is related to the research subject to be studied. In this case, the subjects of the study were several members of the Bengkulu Tengah Regency Regional People's Legislative Council who carried out the recess activities selected by the researcher. Because this research only wants to see and find out whether the recess activities carried out by Regional House Of People's Representatives members have been effective in increasing the development and welfare of the community. Therefore a qualitative approach is considered more appropriate because the researcher also made direct observations at the research location and the environmental conditions of the community.

H. Research Focus

The focus of the research in this study is that researchers want to focus on the effectiveness of recess activities carried out by members of the Regional Representatives Council of Bengkulu Tengah Regency in improving community development and welfare. Researchers want to focus on whether the recess activities have a positive impact on people's welfare. Are the aspirations conveyed by the community realized or are they just conveying aspirations without any solutions or results. Therefore, researchers are more focused on the effectiveness of board members' recess activities.

I. Research Informants

In this study, researchers used a purposive technique, namely determining sampling informants based on suitability with the information needed. Which means, the determination of informants is only on people who are related to the problem to be researched and also the person involved in the problem under study. Research informants were an important component in data collection, therefore the informants in this study were: Members of the Bengkulu Tengah Regency Regional People's Legislative Assembly, and employees of the Bengkulu Tengah Regency Regional People's Representative Council secretariat and Community Leaders of Bengkulu Tengah Regency.

J. Data Analysis Techniques

According to Miles and Huberman in Sugiyono's book (2019: 246) Qualitative research data analysis was carried out at the time of data collection and after data collection was completed within a certain period of time. Qualitative data analysis activities are carried out interactively and continue until completion, so that the data becomes saturated.

K. Results and Discussion

1. The effectiveness of the implementation of the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency

The results of the study found that the effectiveness of the implementation of the People's Recess for Members of the Representative Council in Bengkulu Tengah Regency was quite effective because the goals were quite achieved and the targeting was quite correct, and the cost calculation was correct and the timeliness was correct. Recess Results Members of the House of Representatives in Bengkulu Tengah Regency have realized the construction of the Pagar Gunung road in Bukit Village, the Lapen new hamlet road and the neighborhood road, the Durian Feverg road to the SD location and the Hotmix Simpang Tiambang Kepayang road. Tanjung This has certainly an impact on increasing development and community welfare in Regency because Bengkulu Tengah this development further enhances and facilitates access to the community's economy in selling crops, improving the existing MSME economy so that it indirectly has an impact on people's welfare.

The application or follow-up of aspirations is the next effort by the Council in responding to the aspirations it has received. In conveying the aspirations of the people, the Council acts as a communicator, problem solver and mediator. As a communicator, the Council accepts people's aspirations by conducting twoway and reciprocal communication. In this case, the Board acts as a communicator. The Council is a problem solver, meaning that in responding to existing aspirations, it is hoped that the Council can provide solutions or solutions to problems faced in a proactive, innovative and solutive manner.

The results of the recess conducted by the Regional House Of People's Representatives will become material for Regional House Of People's Representatives members to follow up on in formulating regional development policies, in this case in the Development Planning Deliberation Forum (Musrenbang) starting from the subdistrict, sub-district, to regency levels. With the follow-up of aspirations accommodated in the Musrenbang which then becomes the Regional Development Work Plan and ultimately budgeted in the Regional Revenue and Expenditure Budget, then one of the obligations of Regional House Of People's Representatives Members in fighting for the improvement of people's welfare, is in line with the implementation of regional autonomy, namely in order to improve people's welfare. .

the 2010 House Of People's In Representatives Republic of Indonesia General Guidelines for Managing Community Aspirations and Complaints it is explained that the management of public aspirations and complaints is the entire process of activities which includes receiving aspirations and complaints, both submitted by individuals/delegations directly to the Regional House Of People's Representatives as well as those submitted indirectly by individuals or group through a written letter to the House of Representatives of the Republic of Indonesia in which the management process and follow-up follow-up are carried out by the apparatus of the council. The management of public aspirations and complaints is carried out by taking into account the following principles: 1) objectivity; 2) coordination; 3) effectiveness and efficiency; 4) accountability; 5) transparency; and 6) the principle of justice.

Members of the Republic of Indonesia House Of People's Representatives are given the task of carrying out work visits during recess periodically. Ideally, a recess is a means of political communication between the legislature and constituents through regular working visits which are the obligation of Republic of Indonesia House Of People's Representatives members to meet with their constituents regularly during each recess period. This recess activity is not only in the form of absorbing aspirations, receiving complaints and developing ideas and ideas, but also being used as a forum for conveying accountability from the members of the Republic of Indonesia House Of People's Representatives concerned. Members of the Republic of Indonesia Regional House Of People's Representatives will explain what has been done, how the continuation of the previous recess activities and the strategic plans or agenda that will be carried out in the future.

The Regional House Of People's Representatives' rest period for the new period of 2004 was explained in Decree No. 25 of 2004. The dismissal was a rest period, during which Regional House Of People's Representatives members continued to carry out their duties as representatives of the people outside the Regional House Of People's Representatives building. In fact, the term "suspension" has been changed by Decree of the Minister of Home Affairs No. 162 of 2004, Decree No. 25 of 2004 and Decree no. 16 of 2010.

According to the Decree of the Minister of Home Affairs No. 162 of 2004, the recess period is when the Regional House Of People's Representatives carries out activities related to extradition, especially outside the Regional House Of People's Representatives building, and activities carried out by Regional House Of People's Representatives members individually or in groups, to increase the constituency of their visit, to meet the needs of the people, to carry out Regional House Of People's Representatives budgeting in carrying out their duties and obligations as Regional House Of People's Representatives, carrying out a sense of justice and prosperity in development, government, social, economic and so on that affect people's lives.

2. Barriers to implementing the Recess for Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency

In this study it was found that the obstacles to the implementation of recess for members of the Regional House Of People's Representatives in Bengkulu Tengah Regency have not had transportation funds for recess participants so that the enthusiasm of the recess participants is lacking and the Regional House Of People's Representatives has not been able to realize the aspirations of the people during the recess due to not yet Obstacles in carrying out the recess Members of the Regional House Of People's Representatives in Bengkulu Tengah Regency have not yet had transportation funds for recess participants so that the enthusiasm of the recess participants is lacking and the Regional House Of People's Representatives is unable to realize the aspirations of the people during the recess because proposals that are not accommodated in that year are proposals that are not included in the priority scale in that year in accordance with national, provincial and district development directives in addition to factors The main thing is budget constraints. However, proposals that have not been accommodated in the relevant Regional Revenue and Expenditure Budget will become a priority for the following year.

L. Conclusion

Based on the results of research and discussion, it can be concluded as follows:

- Achievement of Goals. reparation of recess implementation schedules, recess destinations; and the reporting of the results of the recess has been carried out so that the expected goals have been achieved, but during the recess not all Regional House Of People's Representatives members carried out this recess activity 3 times because the aspirations of the community had not been fulfilled, causing Regional House Of People's Representatives members to prefer to limit the recess implementation.
- 2. Target Accuracy. The suitability of the constituency and the suitability of the constituents in accordance with the electoral district in the recess implementation has been right on target because the Bengkulu Tengah

Regency Regional House Of People's Representatives has carried out a recess in accordance with their respective Electoral Districts.

- 3. Cost Calculation Accuracy. The accuracy of the use of costs in the implementation of recess and the efficiency of the use of costs in the implementation of recess are still quite precise in calculating recess costs. However, in practice there were still some members of the Bengkulu Tengah Regency Regional House Of People's Representatives who diverted meal money into participant transportation money, even though the provision of transportation was not included in the rules, which led to the findings of the BPK during the audit.
- 4. Punctuality. The time for the recess was in accordance with the trial period and the time period for the recess was quite timely because it was in accordance with the statutory provisions and the Bengkulu Tengah Regency Regional House Of People's Representatives regulations regarding the Regional House Of People's Representatives order. Even though during the recess there was a shift in the recess implementation schedule during the third trial period due to the tight agenda of the third trial period's activities.

M. Suggestions

The suggestions in this study are as follows:

 Members of the Regional House Of People's Representatives Bengkulu Tengah Regency to continue to comply with the rules and recess does not become an audit finding.

- 2. To members of the Regional House Of People's Representatives in Bengkulu Tengah Regency to continue to fight for the results of the recess under discussion, so that they can be included in the PKI and can be budgeted for in the Regional Revenue and Expenditure Budget.
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